

# House Farm Bill's SNAP Cuts, Work Requirements Would Hurt Workers



The House farm bill (H.R. 2) would end or cut SNAP (formerly food stamp) benefits for a substantial number of low-income workers, [increasing food insecurity and hardship](#).

SNAP is the country's most effective anti-hunger program, helping 1 in 8 Americans afford a basic diet. Despite providing modest benefits averaging about \$1.40 per person per meal, it combats food insecurity, alleviates poverty, and has long-term positive impacts on health as well as on children's educational attainment. SNAP has become increasingly effective at supporting work among low-income households with adults that can work. More than 80 percent of SNAP households work in the year before or the year after receiving SNAP.

For over 15 years, state and federal policymakers have worked on a bipartisan basis to strengthen SNAP. This bill would take a large step backward, reducing or eliminating benefits for more than 1 million households with more than 2 million people. It would make significant overall cuts to SNAP and impose unworkable, expanded work requirements that would take benefits away from people who don't meet them, despite the [evidence](#) that such requirements do little to improve employment. Many types of workers, including women, parents, older workers, caregivers, and people with disabilities would be hurt.

## Unwieldy Work Requirements Would Burden Recipients and States

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SNAP already requires working-age adults (with limited exceptions) to register for work and accept a job if offered. States can go further and impose very tough work requirements (up to 30 hours a week) and cut off benefits for people who don't comply. And, individuals aged 18-49 without children can only participate for three months out of every three years unless they are working 20 hours per week, a policy that has led [many poor participants to lose SNAP](#).

The House bill would impose an even harsher policy, requiring most adult SNAP participants, including parents who have no children under age 6 and older workers up to age 60 (among others), to prove every month that they worked, participated in a work program for at least 20 hours a week, or qualified for an exemption. Workers whose employers don't provide enough hours or who don't have paid sick leave, and recipients, including caregivers and those with disabilities, who can't navigate a bureaucratic exemption process could lose SNAP benefits.

Beginning in 2021, an estimated 7.5 million people, including 1.6 million adults working more than half time, would have to prove every month that they met the requirement or were exempt. States would have to build expensive systems to track each of these SNAP participants every month. An estimated 3.4 million SNAP participants — including about 425,000 adults who are working but not enough to meet the 20-hour-a-week requirement — would need a job training or employment program to retain SNAP benefits. That number far exceeds current job training programs. The bill's new funding for such programs is woefully inadequate, amounting less than \$30 per month for each recipient who would need a work slot to retain benefits — [well short](#) of the cost for effective employment programs. States would find it impossible to provide high-quality job training for those that need it.

Recipients who couldn't comply with the requirements would be at risk of harsh sanctions: the first failure would mean a loss of benefits for 12 months, while each subsequent failure would lock out individuals for 36 months. They could regain eligibility only by working at least half time for a month or requalifying through an exemption.

## Many Working Households Would Lose Some or All Benefits

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The bill's SNAP provisions would hurt many low-income working households, including those with children and those with individuals with disabilities or chronic health conditions and their caregivers.

**SNAP participants with jobs.** Most non-elderly adults who receive SNAP and don't receive disability benefits are workers. Some 59 percent of households with such individuals work in a typical month while receiving SNAP; fully 81

percent of households work the year before or the year after SNAP receipt. But while the bill's supporters say they want to do more to help people work, the bill would hurt many working families. It would:

- *Reimpose a benefit "cliff" on families that get a small increase in their earnings.* The bill eliminates a state option to prevent families whose overall income rises just above the eligibility cutoff, but who have significant expenses such as child care that make it hard for them to afford food, from abruptly losing SNAP benefits. This proposal would take away \$100 in SNAP benefits per month from the typical family affected. For a parent earning \$13 per hour, that's a significant hit to her budget.
- *Implement a work test that would take SNAP away from working families.* Recipients would have to prove each month that they worked or trained 20 hours per week. Someone who misses work because she is sick or needs to stay home with a sick child or family member and doesn't have sick leave would be at risk of losing SNAP benefits. And, workers whose employers cut their hours would also be at risk. Many workers receiving SNAP have jobs with low pay, high turnover, and poor benefits, such as home health workers, nursing home staff, custodial staff, and cashiers. That's why, over the course of a year, [about half of working SNAP participants](#) had at least one month in which they participated in SNAP but didn't work at least 80 hours. Even among those who worked 20 hours per week over the year on average, more than one-quarter didn't meet those requirements in every month.
- *Make the program less accessible for working households.* Workers subject to the requirements would have to submit documentation *each month*. Any clerical slip-up, by workers or caseworkers, could result in lost benefits. This is in stark contrast to simplifications made on a bipartisan basis over the last 15 years to reduce paperwork burdens. Between 2002 and 2015, the share of eligible individuals in low-income working households receiving SNAP increased from 43 percent to 72 percent, largely due to policies that improved program access.

Other administrative changes would also raise barriers to access. Under the bill's new requirements, including those involving income eligibility, more families would have to document their utility costs and provide proof that their assets (including the value of a car) are below a certain value. Also, more recipients would have to go to the SNAP office in person if they misplaced their SNAP electronic benefit card. Each of these proposals would make the program less accessible and make it more likely that families lose SNAP benefits as a result.

**Workers with disabilities.** Adults who receive disability benefits would likely be exempt from the work requirements. But others with serious health conditions would have to prove that they qualified for an exemption. Experience in SNAP as well as from other programs shows that this isn't likely to work well. Recipients would have to understand that they qualify for an exemption, gather documentation from their doctor, and submit it to their caseworker, who then must accurately decide if they qualify and process the paperwork properly. Adults who have serious health conditions, including mental health issues, may find it very difficult to manage the red tape.

**Workers with caregiving responsibilities.** Many workers with significant caregiving responsibilities may not be exempt under the bill's strict standard that the person needing care must be "incapacitated." Working parents whose children have asthma or diabetes, for example, might not qualify. Those with children who have serious health conditions often have to take time off work to care for their children; rigid work requirements and new demands to document their caregiving obligations will make it even harder for them to juggle their responsibilities. Some workers caring for family members with health issues will fall through the cracks and lose the SNAP benefits their families need to keep food on the table.

**Older workers.** Older workers between the ages of 50 and 59 would be hit disproportionately hard. This group is currently underserved in both SNAP's dedicated employment and training program and other workforce development programs. Research shows that older workers face specific challenges to finding a job, including age discrimination, health and ability struggles, and caregiving responsibilities. This would also affect individuals 60 and older whose spouse is subject to this work requirement if the spouse couldn't comply, as the household's overall benefit would be reduced.

**Children of working parents.** Kids would be at risk when parents are unable to meet the work requirement or qualify for an exemption. When parents lose SNAP, that makes it harder for them to feed their kids. And when kids go hungry, [research shows](#) it will harm their long-term health and education, too.