

820 First Street, NE  
Suite 510  
Washington, DC 20002

Tel: 202-408-1080  
Fax: 202-408-1056

center@cbpp.org  
www.cbpp.org

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## STATE INCOME TAXES PUSHING MANY WORKING-POOR FAMILIES DEEPER INTO POVERTY

In nearly half of the states with an income tax, a family of four owes the tax even if its income falls below the poverty line, according to a new report from the Center on Budget and Policy Priorities. In 19 of the 42 states that levy an income tax, the “tax threshold” (the income level at which families begin owing taxes) for a two-parent family of four for tax year 2006 is below \$20,615, the poverty line for such a family.

The number of states that tax poor families of four was unchanged from 2005, as improvements in some states were offset by backsliding in others. (Since 1991, the number of states that tax poor families of four has declined from 24 to 19.) But some improvements are expected in the near future, the report notes. Several states with very low tax thresholds have recently enacted changes that should save low-income families hundreds of dollars in taxes over the next three years.

“Families with very limited means are still taxed too much by states,” said Jason Levitis, the report’s author. “Progress is occurring slowly. States increasingly realize they shouldn’t be taxing people deeper into poverty.”

Among the report’s findings:

- As families file their 2006 income taxes this spring, families with poverty-level incomes face more than \$200 in state income taxes in ten states: **Alabama, Arkansas, Hawaii, Indiana, Iowa, Michigan, Montana, New Jersey, Oregon, and West Virginia.** In four of these states (**Alabama, Arkansas, Hawaii, and West Virginia**), such families owe more than \$400. These amounts can cause significant difficulties for families struggling to escape poverty, especially when combined with other taxes these families pay, such as sales, payroll, and excise taxes.
- Among the states that made significant improvements for 2006 were **Delaware**, which implemented a state earned income tax credit that exempts working-poor families from the income tax; **Virginia**, which also implemented an EITC, raising its tax threshold by nearly \$5,000; and **Oregon**, whose EITC is now “refundable” for the first time. (Under a refundable EITC, families whose EITC exceeds their income tax liability can receive a refund for the difference, which helps working families lift themselves out of poverty. Twenty-one states have EITCs, 17 of which are refundable.)
- Among the states where low-income households’ tax bills rose significantly since 2005 were **Georgia, Iowa, Mississippi, and North Carolina**, all of which raised taxes on poor families by at least 25 percent. In addition, **New Jersey** began taxing

poor families of four for the first time since 1998; a family of four at the poverty line received a refund of \$728 in 2005 but *owed* \$219 in 2006.

In most states where low-income households' tax bills rose, this happened not because of explicit policy changes but because tax provisions designed to protect low-income families — including standard deductions, personal exemptions, and credits — did not keep pace with inflation.

- Nine states have recently enacted reforms that will reduce taxes on low-income families over the next several years: **Alabama, Arkansas, Hawaii, Michigan, New Mexico, Oklahoma, Oregon, Utah, and West Virginia**. A number of these states, however, will continue to impose heavy income taxes on low-income families. **Alabama, Hawaii, and Oregon** will continue to impose some of the nation's largest income taxes on the poor even after the expected reforms are implemented.
- Any state should be able to exempt the poor from income taxes, the report states. The loss of revenue from such exemptions poses special challenges for states that have a large number of poor families, and also for states where the income tax is the major state revenue source, but these challenges can be overcome. For example, the 27 states that exempt poor single-parent families of three from income taxes include three of the nation's ten poorest states (**Kentucky, New Mexico, and Oklahoma**) and seven of the ten states that receive their largest share of state and local tax revenue from personal income taxes (**Delaware, Kentucky, Maryland, Massachusetts, Minnesota, New York, and Virginia**).

“By eliminating state income taxes on working families with incomes at or below the poverty line, states can offset some of the child care and transportation costs that families incur as they strive to become economically self-sufficient,” said Levitis. “In other words, by eliminating income taxes on poor working families, states can help make work pay.”

The full report, with state-by-state fact sheets, is available at <http://www.cbpp.org/3-27-07sfp.htm>.

**Note to editors:** The Center on Budget will host a media conference call briefing to discuss this new report at 1:00 p.m. (ET) on Tuesday, March 27. To participate, please register by e-mailing [spillane@cbpp.org](mailto:spillane@cbpp.org), or calling the communications office at (202) 408-1080.

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**The Center on Budget and Policy Priorities** is a nonprofit, nonpartisan research organization and policy institute that conducts research and analysis on a range of government policies and programs. It is supported primarily by foundation grants.

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## State Contacts

### Alabama

Alabama Arise  
Kimble Forrister  
334-832-9060  
kimble@alarise.org

### Arizona

Children's Action Alliance  
Karen McLaughlin  
602-266-0707  
kmclaughlin@azchildren.org

### Arkansas

Arkansas Advocates for Children &  
Families  
Rich Huddleston  
501-371-9678 ext. 114  
rhuddleston@aradvocates.org

### California

California Budget Project  
Jean Ross  
916-444-0500  
jross@cbp.org

### Colorado

Fiscal Policy Institute  
Kathy A. White  
303-573-5669 ext. 303  
kwhite@cclponline.org

### Connecticut

Connecticut Voices for Children  
Doug Hall  
203-498-4240  
doug@ctkidslink.org

### District of Columbia

DC Fiscal Policy Institute  
Ed Lazere  
202-408-1080  
lazere@dcfpi.org

### Georgia

Georgia Budget and Policy Institute  
Alan Essig  
404-420-1324  
aessig@gbpi.org

### Illinois

Voices for Illinois Children  
Julie Parente  
312-516-5551  
jparente@voices4kids.org

### Indiana

Alison Cole  
Institute for Working Families  
317-324-1248  
acole@ichhi.org

### Iowa

Iowa Policy Project  
Mike Owen  
319-338-0773  
ipp@Lcom.net

### Kansas

Kansas Action for Children  
April Holmen  
785-232-0550  
april@kac.org

### Kentucky

Kentucky Youth Advocates  
Tracy Goff Herman  
502-895-8167 ext. 121  
therman@kyyouth.org

### Maine

Maine Center for Economic Policy  
Kit St. John  
207-622-7381  
mecep@mecep.org

### Maryland

Maryland Budget and Tax Policy  
Institute  
Henry Bogdan  
301-565-0505  
hbogdan@mdnonprofit.org

### Massachusetts

Massachusetts Budget and Policy Center  
Noah Berger  
617-426-1228  
nberger@massbudget.org

### Michigan

Michigan League for Human Services  
Sharon Parks  
517-487-5436  
sparks@michleagueforhumansvs.org

### Minnesota

Minnesota Budget Project  
Nan Madden  
651-642-1904 x230  
nan@mncn.org

### Missouri

Missouri Budget Project  
Amy Blouin  
314-652-1400  
ablouin@mobudget.org

### New Jersey

New Jersey Policy Perspective  
Jon Shure  
609-393-1145 ext. 2  
shure@njpp.org

### New Mexico

New Mexico Voices for Children  
Sharon Kayne  
505-244-9505 x30  
skayne@nmvoices.org

### New York

Fiscal Policy Institute  
Frank Mauro  
518-786-3156  
mauro@fiscalspolicy.org

### North Carolina

North Carolina Budget and Tax Center  
Elaine Mejia  
919-856-2570  
elaine@ncjustice.org

### Ohio

The Center for Community Solutions  
John Corlett  
216-781-2944 Ext. 222  
jcorlett@communitysolutions.com

### Oklahoma

Community Action Project  
David Blatt  
918-812-3648  
dblatt@captc.org

### Oregon

Oregon Center for Public Policy  
Chuck Sheketoff  
503-873-1201 ext. 331  
csheketoff@gmail.com

### Rhode Island

Poverty Institute  
Ellen Frank  
401-456-2752  
efrank@ric.edu

### Vermont

Public Assets Institute  
Paul Cillo  
802-223-6677  
paul@publicassets.org

### Virginia

The Commonwealth Institute for Fiscal  
Analysis  
Michael Cassidy  
804-477-4016  
michael@thecommonwealthinstitute.org

### Wisconsin

Wisconsin Council on Family and  
Children  
Jon Peacock  
608-284-0580 ext. 307  
jpeacock@wccf.org